1	BEFORE THE C	CITY COUNCIL	
2	OF THE CITY OF LA	S VEGAS, NEVADA	
3	IN THE MATTER OF:		
5	DEPARTMENT OF FINANCE AND BUSINESS SERVICES on behalf of the CITY OF LAS VEGAS, NEVADA,		
6	Petitioner,		
7	vs.	AFFIDAVIT OF SERVICE	
8	VETERANS OF FOREIGN WARS (VFW) POST NO. 10057,		
10	Respondent.		
11			
12	STATE OF NEVADA)		
13	COUNTY OF CLARK) ss:		
14	LEONARD D. WILSON, being first duly	y sworn, says: That at all times herein affiant was and	d
15	is a citizen of the United States, over 18 years of	age, and not a party to or interested in the proceeding	g
16	in which this affidavit is made. That on Novemb	per 14, 2007, affiant received a letter notice of a heari	it
17	considering administrative action to be held December 5, 2007, before the Las Vegas City Council in		
18	relation to Respondent's Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-		
19	000413 addressed to Claude A. Brown, Resident Agent, VFW POST NO. 10057, 1320 West		
20	Monroe Avenue, Las Vegas, NV 89106, and ser	ved the same on Claude A. Brown at 1320 West	
21	Monroe Avenue, Las Vegas, Clark County, Nev	ada, November 14, 2007.	
22	DATED this 16th day of November, 2	2007.	
23			
24		LEONARD D. WILSON	
25	SUBSCRIBED AND SWORN TO before		
26	me this 16 day of November, 2007.	Notary Public-State of Nevada COUNTY OF CLARK	
27	Kathy RCorner	My Appointment Expires No. 91-0516-1 February 10, 2008	
28			

Submitted at City Council

Date 12/5/07 Item 44

CITY OF LAS VEGAS

William P. Henry Senior Litigation Counsel OFFICE OF THE CITY ATTORNEY



400 Stewart Avenue, 9th Floor Las Vegas, Nevada 89101 (702) 229-6629 Fax: (702) 386-1749 E-mail: whenry@lasvegasnevada.gov

November 13, 2007

<u>HAND DELIVER</u>

Claude A. Brown, Resident Agent VFW POST NO. 10057 1320 West Monroe Avenue Las Vegas, NV 89106

RE: Notice of City Council Meeting on December 5, 2007, at 9 a.m. to Consider Taking Administrative Action Against the Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413 for VFW Post No. 10057

Dear Mr. Brown:

Please be informed that on Wednesday, December 5, 2007, at 9 a.m., or as soon thereafter as the matter can be heard, the Las Vegas City Council, meeting in its Chambers at 400 Stewart Avenue, Las Vegas, Nevada, will consider whether or not to take administrative action against the Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413 for VFW Post No. 10057. This will occur at a meeting open to the public and a VFW Post No. 10057 representative is entitled to attend the proceedings.

Very truly yours,

WILLIAM P. HENRY Senior Litigation Counsel

WPH:ck

1	BEFORE THE C	CITY COUNCIL
2	OF THE CITY OF LA	S VEGAS, NEVADA
3	IN THE MATTER OF:	
5	DEPARTMENT OF FINANCE AND BUSINESS SERVICES on behalf of the CITY OF LAS VEGAS, NEVADA,	
6	Petitioner,	
7	vs.	AFFIDAVIT OF SERVICE
8	VETERANS OF FOREIGN WARS (VFW) POST NO. 10057,	
9 10	Respondent.	
11		
12 13	STATE OF NEVADA)) ss: COUNTY OF CLARK)	
14	LEONARD D. WILSON, being first duly	sworn, says: That at all times herein affiant was and
15	is a citizen of the United States, over 18 years of	age, and not a party to or interested in the proceeding
16	in which this affidavit is made. That on Novemb	per 14, 2007, affiant received a letter notice of a hearing
17	considering administrative action to be held December 5, 2007, before the Las Vegas City Council in	
18	relation to Respondent's Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-	
19	000413 addressed to Albert Young, Manager, V	FW POST NO. 10057, 1905 North H Street, Las
20	Vegas, Nevada, 89106, and served the same on A	Albert Young at 1905 North H Street, Las Vegas,
21	Clark County, Nevada, November 15, 2007.	
22	DATED this 16 th day of November, 2	2007.
23		Bluk
24		LEONARD D. WILSON
25	SUBSCRIBED AND SWORN TO before	
26	me this $\frac{14}{6}$ day of November, 2007.	Notary Public-State of Nevada COUNTY OF CLARK KATHRYN R. CONNER
27	Hathy Klonner NOTARY PUBLIC	My Appointment Expires No. 91-0845-1 February 10, 2008

Submitted at City Council
Date 12/5/07 Item 44

CITY OF LAS VEGAS

William P. Henry Senior Litigation Counsel OFFICE OF THE CITY ATTORNEY



400 Stewart Avenue, 9th Floor Las Vegas, Nevada 89101 (702) 229-6629

Fax: (702) 386-1749 E-mail: whenry@lasvegasnevada.gov

November 13, 2007

<u>HAND DELIVER</u>

Albert Young, Manager VFW POST NO. 10057 1905 North H Street Las Vegas, NV 89106 or 3333 Winterhaven Street Las Vegas, NV 89108

RE: Notice of City Council Meeting on December 5, 2007, at 9 a.m. to Consider Taking Administrative Action Against Your Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413

Dear Mr. Young:

Please be informed that on Wednesday, December 5, 2007, at 9 a.m., or as soon thereafter as the matter can be heard, the Las Vegas City Council, meeting in its Chambers at 400 Stewart Avenue, Las Vegas, Nevada, will consider whether or not to take administrative action against your Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413. This will occur at a meeting open to the public and you are entitled to attend the proceedings.

Very truly yours,

WILLIAM P. HENRY Senior Litigation Counsel

WPH:ck

CITY OF LAS VEGAS

William P. Henry Senior Litigation Counsel OFFICE OF THE CITY ATTORNEY



400 Stewart Avenue, 9th Floor Las Vegas, Nevada 89101 (702) 229-6629 Fax: (702) 386-1749 E-mail: whenry@lasvegasnevada.gov

November 13, 2007

Albert Young, Manager VFW POST NO. 10057 3333 Winterhaven Street Las Vegas, NV 89108

RE: Notice of City Council Meeting on December 5, 2007, at 9 a.m. to Consider Taking Administrative Action Against Your Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413

Dear Mr. Young:

Please be informed that on Wednesday, December 5, 2007, at 9 a.m., or as soon thereafter as the matter can be heard, the Las Vegas City Council, meeting in its Chambers at 400 Stewart Avenue, Las Vegas, Nevada, will consider whether or not to take administrative action against your Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413. This will occur at a meeting open to the public and you are entitled to attend the proceedings.

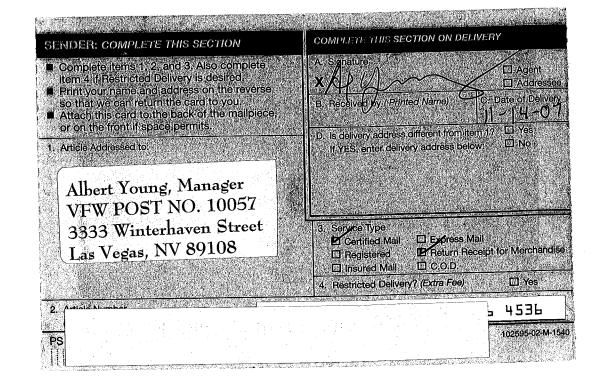
Very truly yours,

WILLIAM P. HENRY Senior Litigation Counsel

WPH:ck CERTIFIED MAIL NO. 7002 3150 0001 1716 4536

Submitted at City Council Date 12/5/07 Item 44

4536	(Domestic Mail O	MAIL™ REC	overage Provided)
	For delivery informa	tion visit our website	
1716	OFF	ICIAL	
	Postage	\$	11/13/07
	Certified Fee		
1000	Return Reciept Fee (Endorsement Required)		Postmark Here
3150	Restricted Delivery Fee (Endorsement Required)		
		bert Young,	
7002	Sent To V	FW POST N	O. 10057
7	1 or PO HOX NO.	33 Winterha	
	City, State, ZIP+4 La	ıs Vegas, NV	89108
	PS Form 3800, June 200)2	See Reverse for Instructions



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BEFORE THE CITY COUNCIL OF THE CITY OF LAS VEGAS, NEVADA

* * *

IN THE MATTER OF:

DEPARTMENT OF FINANCE AND BUSINESS SERVICES on behalf of the CITY OF LAS VEGAS, NEVADA,

Petitioner,

vs.

VETERANS OF FOREIGN WARS (VFW) POST NO. 10057,

Respondent.

COMPLAINT FOR DISCIPLINARY ACTION

The DEPARTMENT OF FINANCE AND BUSINESS SERVICES, on behalf of the CITY OF LAS VEGAS, NEVADA (Department), Petitioner, brings this Complaint for Disciplinary Action against the VETERANS OF FOREIGN WARS (VFW) POST NO. 10057, 1905 North H Street, Las Vegas, Clark County, Nevada, Respondent, and states:

Respondent VETERANS OF FOREIGN WARS (VFW) POST NO. 10057 holds Non-Profit Club General Alcoholic Beverage License No. L13-00013-4-000413.

SUMMARY OF ALLEGATIONS

VETERANS OF FOREIGN WARS (VFW) POST NO. 10057 has held a club liquor license in the City of Las Vegas since 1968. This license permits sale and consumption of alcohol to bonafide members of the club on the premises only. Records held by the Las Vegas Metropolitan Police Department demonstrate that liquor has been sold and consumed by nonmembers. Some of these nonmembers were underage. Since at least April 2005 Las Vegas Metropolitan Police officers have witnessed on numerous occasions large numbers of

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individuals congregating in the parking lot of VFW POST NO. 10057 drinking alcoholic beverages. Las Vegas Metropolitan Police officers have attempted to work with officers of VFW POST NO. 10057 as well as the Veterans of Foreign Wars State Command to no avail. For example, in April 2004 the state adjutant informed the Las Vegas Metropolitan Police that a guest register would always be maintained at VFW POST NO. 10057. Subsequently, Las Vegas Metropolitan Police officers observing large numbers of people drinking at VFW POST NO. 10057 found that either no sign-in log was being maintained, or the number of people accounted for by the sign-in log was much less than the number of people observed drinking alcohol. Employees have been observed working without a work card or an alcohol awareness card. VFW POST NO. 10057 has operated as a public nuisance and its business has been conducted in an unlawful, illegal, and impermissible manner. Consequently, VFW POST NO. 10057 has compelled a disproportionate usage of Las Vegas Metropolitan Police Department resources, for example, between January 2005 and November 2007 there were 188 calls for 14 service.

REGULATORY POWERS DECLARED

LIQUOR CONTROL

The City Council declares that this Liquor Control Chapter is an exercise of the regulatory powers delegated to the City Council pursuant to the City Charter and NRS 268.090, inter alia. The regulations contained in this Chapter involve, to the highest degree, the economic, social, physical and moral well-being of the residents and taxpayers of the City. The sale or other disposition of alcoholic beverages is not a matter of right but of privilege, which would otherwise be unlawful if it were not exercised pursuant to a license. This privilege may be denied, revoked, conditioned, suspended or subjected to any other disciplinary action by the City in the exercise of its police powers for the protection of the safety, welfare, health, peace and morals of the residents and taxpayers thereof. Businesses engaged in the sale or other disposition of alcoholic beverages must therefore comply with LVMC Chapter 6.06. Nothing in this Chapter shall be construed to confer any legitimate claim of entitlement to any benefit which might otherwise devolve upon any licensee or any person approved for suitability. [Emphasis added.]

LVMC § 6.50.010.

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1	VFW POST NO. 10057 IS A PUBLIC NUISANCE
2	LVMC § 6.02.330(H) provides:
3	The licensee may be subject to disciplinary action by the City Council for good cause, which may, without limitation, include:
5	
6	(H) The actual business activity constitutes a public or
7	private nuisance, or has been or is being conducted in an unlawful, illegal or impermissible manner. [Emphasis added.]
8	VFW POST NO. 10057 has held a club liquor license in the City of Las Vegas since
9	1968.
10	On April 5, 2005, Las Vegas Metropolitan Police Detective Mike Springer determined
11	that VFW POST NO. 10057 was staying open after hours selling liquor to underage persons.
12	Detective Springer reviewed Metropolitan Police Department files and determined that this had
13	been going on for the past three to four years.
14	May 3, 2005, Detective Springer found 15 to 20 individuals in the parking lot drinking
15	alcoholic beverages. May 6, 2005, Detective Springer found approximately 70 individuals
16	inside the club. Canteen Manager Albert Young produced a sign-in log that evidenced only
17	the first names or nicknames of thirteen individuals.
18	May 17, 2005, Metropolitan Police Detective Paul Cobb observed 15 to 20 individuals
19	loitering in the parking lot drinking alcoholic beverages. He also smelled what he believed
20	to be the strong odor of Marijuana.
21	May 19, 2005, Metropolitan Police Detective Mike Springer met with Canteen
22	Manager Albert Young. He noted that Albert Young had not been licensed as a key
23	employee, and Mr. Young promised to seek that license.
24	July 14, 2005, Metropolitan Police Detective Mike Springer observed people drinking
25	alcoholic beverages in the parking lot. He found that no sign-in log was being maintained.
26	He made contact with Mr. Whittle, who informed him that he was the weekend bar manager.
27	Mr. Whittle was also unlicensed as a key employee.
	i i

August 2, 2005, Las Vegas Metropolitan Police Sergeant Anthony Arnone and Detective Mike Springer met with state gaming agent Dave Salas. They formed a consensus that VFW POST NO. 10057 was a major problem for the Bolden Area Command of the Las Vegas Metropolitan Police Department and a public nuisance.

September 30, 2005, VFW POST NO. 10057 employees Patricia Ann Roberson and Mary Clark-Doubt were cited for no work card and no alcohol awareness card. Canteen Manager Albert Young was cited for no alcohol awareness card.

January 6, 2006, VFW POST NO. 10057 employee Albert Young was cited for failure to file for approval of suitability to act in the capacity of a key employee. Officers of the Las Vegas Metropolitan Police Department and agents of the City's Business License Enforcement staff observed approximately 150 to 200 patrons inside VFW POST NO. 10057 at the time the citation was issued. They also noticed beer bottles in the parking lot.

February 8, 2007, a fight occurred at VFW POST NO. 10057. Investigating officers of the Las Vegas Metropolitan Police Department determined that the fight was between two gangs, the Gerson Park Kingsmen (GPK) and the Berkeley Square Pyroo Blood. Shots were fired by the Berkeley Square Pyroo Blood at the GPKs. The GPKs returned the gunfire. Various felony charges were lodged against gang members as a result of this gunfight, and the subsequent investigation. These charges included, without limitation, Trafficking in a Controlled Substance (Cocaine), Possession of a Controlled Substance With Intent to Sell, Attempt Murder With Use of a Deadly Weapon (three counts), Assault With a Deadly Weapon (three counts), and Discharging a Firearm Into a Structure or Vehicle.

March 2, 2007, VFW POST NO. 10057 employee Rosaline "Elaine" Brown was found by officers of the Las Vegas Metropolitan Police Department to be working without a health card. Canteen Manager Albert Young was present, and supervising her. Subsequent investigation revealed that the employee list was not current. Notices of violation were issued to Albert Young and Rosaline "Elaine" Brown.

April 30, 2007, a City business licensing officer inspected VFW POST NO. 10057. He found two people drinking beer at the establishment who had not been served by the

on-duty employee, Charles Howard. Howard was cited. Canteen Manager Alfred Young was told to produce a current members list. The list he produced contained 82 names, 18 short of the required 100 members.

May 1, 2007, a City business licensing officer cited VFW POST NO. 10057 Canteen Manager Albert Young for failure to provide a current membership list and failure to provide an employee work card for Charles Howard.

July 13, 2007, Las Vegas Metropolitan Police Department officers cited VFW POST NO. 10057 employee Patricia Roberson for no alcohol awareness card and failure to have an employee list available upon request.

July 19, 2007, Las Vegas Metropolitan Police Department investigated a fight at VFW POST NO. 10057 involving approximately 20 people.

July 30, 2007, Las Vegas Metropolitan Police Department officers observed a subject selling Cocaine to several people in the parking lot of VFW POST NO. 10057. Two semiautomatic handguns were seized by the police during the course of the investigation. The subject, Louis Montez Burns was charged in three felony counts with Trafficking in a Controlled Substance, and two counts of Possession of a Controlled Substance With Intent to Sell.

September 2, 2007, officers of the Las Vegas Metropolitan Police Department investigated a fight at VFW POST NO. 10057 involving nine subjects. One subject was found to be under the influence of PCP and was transported to the hospital.

September 18, 2007, officers of the Las Vegas Metropolitan Police Department observed two subjects selling Cocaine to several people in the parking lot of VFW POST NO. 10057. Wayne Jerome Hope and Louis Montez Burns were arrested and charged with Trafficking in a Controlled Substance, Possession of a Controlled Substance With Intent to Sell, and Possession of a Controlled Substance.

October 11, 2007, officers of the Las Vegas Metropolitan Police Department investigated a fight at VFW POST NO. 10057. A VFW Post security officer ejected the two subjects engaged in fighting each other from the club, but did not remove them from the

property. One subject, while in the parking lot, slashed the other in the abdomen with a box cutter.

November 2, 2007, City business licensing officers inspected VFW POST NO. 10057. They determined that the retail tobacco and coin-operated machine licenses issued to VFW POST NO. 10057 were **not posted**, and that on-duty employees of the Post did not have in their possession alcohol awareness cards.

November 7, 2007, officers of the Las Vegas Metropolitan Police Department investigated a robbery at VFW POST NO. 10057. The investigation revealed that two male subjects entered the Post, and accosted another man. They asked him to step outside, and when he did took him to the back of the VFW Post. There, they robbed him of jewelry, several hundred dollars in cash, and his car keys. They then compelled him to strip naked and walk home. No security was on duty at the Post when this happened. VFW POST NO. 10057 on-duty bar manager Robert "Bobby" Whittle was asked by officers why no employee of the Post had called the police about the robbery. Robert Whittle stated, "That boy got what he deserved. I would've done him worse if it were me." He also told officers, "If I call the cops it makes it look like I got problems here. I don't need everybody coming down on me because of the stuff that goes on here. If it gets settled here, that's the end of it." Canteen Manager Albert Young was not present.

Between January 2005 and November 2007 there were 188 calls for service to the Las Vegas Metropolitan Police Department specifically related to VFW POST NO. 10057. In 2005 there were 73 calls for service. In 2006 there were 66 calls for service. Between January and November 2007 there were 49 calls for service. Twenty-four (24) of these calls were officer initiated. The remaining 25 calls included requests for service to investigate fights, assaults, batteries, narcotic offenses, weapons-related assaults and batteries, and robberies.

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1	SUBSTANTIVE LAW
2	LVMC § 6.02.330(H) provides:
3	The licensee may be subject to disciplinary action by the
4	City Council for good cause, which may, without limitation, include:
5	
6	(H) The actual business activity constitutes a public or private nuisance , or has been or is being conducted in an unlawful, illegal or impermissible manner. [Emphasis added.]
7	
8	LVMC § 6.50.150 provides:
9	A nonprofit club general license authorizes the sale of alcoholic beverages only for consumption on the premises and only to bona fide members of the club who pay dues to the club, and to
11	their bona fide guests. [Emphasis added.]
12	LVMC § 6.50.020 provides:
13	"Nonprofit club" means any nonprofit corporation, association or organization which has been in continual existence
14	for at least two years prior to applying for a license under this Chapter, and:
15	
16	(3) Has a membership of at least one hundred members
17	who are twenty-one years of age or older and who pay dues to the nonprofit corporation, association, or organization
18	
19	LVMC § 6.02.350 provides:
20	A licensee under this Chapter shall be subject to disciplinary action not only for acts or omissions done by such
21	licensee but also for acts and omissions done by the principals, managers, agents, representatives, servants or employees of such
22	licensee.
23	LVMC § 6.06.060 provides:
24	Each principal must be approved for suitability in order to be associated with a business subject to this Chapter.
25	be associated with a susmess susject to size 2
26	LVMC § 6.06.170 provides:
27	A person may not act in a capacity where an approval of suitability is required unless he has been approved for suitability.
28	Suitability is required almoss he has been approved for suitability.

1	LVMC § 6.50.440 provides:
2	It is unlawful for any of the following to be employed in the retail sales of alcoholic beverages for on or off premises
3	consumption without having in his or her possession a valid work card for alcoholic beverages pursuant to LVMC Chapter
4	6.86:
5	(A) A manager;
6	(B) Any employee who pours or serves alcoholic beverages for on premises consumption; or
7 8	(C) Any employee who accepts payment for the sale or delivery of alcoholic beverages for off premises consumption. [Emphasis added.]
9	
10	LVMC § 6.50.570 provides:
11	The completion card or a copy thereof issued by the instructor of an alcohol awareness training course or refresher
12	course to a person successfully completing the course must be available during the work shift on the premises where the
13	person, as an employee, is serving, selling or distributing alcoholic beverages for inspection by Metro, City or other
14	governmental personnel. [Emphasis added.]
15	LVMC § 6.02.270 provides:
16 17	It is unlawful for any person having a license under the provisions of this Code and carrying on a business at a fixed place of business to fail to prominently display this license in the
18	place of business for which it is issued.
19	EVIDENCE
20	LVMC § 6.88.090 provides:
21	(A) The hearing need not be conducted according to technical rules relating to evidence and witnesses. Any
22	relevant evidence may be admitted.
23	(B) The respondent shall have the right to call and
24	examine witnesses on his own behalf, cross-examine opposing witnesses, introduce exhibits and evidence relevant to the issues of the case, and offer rebuttal evidence.
25	(C) The respondent may be called and examined by the
26	City.
27	(D) The Clerk shall have the power to issue subpoenas for witnesses to appear to give testimony. [Emphasis added.]
28	

<u>PENALTY</u>

LVMC § 6.02.360 provides:

Upon a showing of good cause and in the discretion of the City Council, disciplinary action against a holder may take the form of cancellation, **revocation**, refusal to renew, **suspension**, imposition of conditions or **restrictions** or civil **fine** in an amount not to exceed one thousand dollars for each day that the violation which forms the subject matter of the complaint that recommends such disciplinary action is demonstrated to have been in existence, or any combination of such actions, as the particular situation may require. The Council may also impose against the licensee the actual costs incurred, and a reasonable amount for attorney's fees, resulting from the imposition of disciplinary action. The disciplinary actions available in this Section shall be in addition to, and not exclusive of, any other civil or criminal remedy which otherwise might be available. [Emphasis added.]

ALLEGATION

It is alleged that since at least the year 2005 VETERANS OF FOREIGN WARS (VFW) POST NO. 10057 operated a business which constituted a public nuisance, and has been conducted in an unlawful, illegal and impermissible manner, to wit: selling alcohol to nonmembers and minors and permitting nonmembers and minors to consume alcohol on the premises, creating a lawless environment within which robberies, shootings, and batteries occurred, having key employees working without City sanction and employees working without work cards and alcohol awareness cards, repeatedly breaking commitments to the Las Vegas Metropolitan Police Department and the City of Las Vegas Business Licensing Division, all of which has required a disproportionate use of Las Vegas Metropolitan Police Department resources in violation of the Las Vegas Municipal Code.

WHEREFORE, the Petitioner respectfully requests the City Council to:

A. Approve the Complaint for Disciplinary Action and order a disciplinary hearing at which the Respondent shall appear and show cause why the license that is the subject of this Complaint should not be suspended or revoked, or other disciplinary action taken; or

-9-

1	B. Grant such other and further relief as the Council deems appropriate.
2	DATED this 30th day of NO JEMBER, 2007.
3	RESPECTFULLY SUBMITTED:
4	Du Marvint
5	By: MARK R. VINCENT, Director Finance and Business Services
6	1 mance and Business services
7	BRADFORD R. JERBIC
8	City Attorney
9	By: WILLIAM P. HENRY
10	Senior Litigation Counsel 400 Stewart Avenue Winth Floor
11	Senior Litigation Counsel 400 Stewart Avenue, Winth Floor Las Vegas, NV 89101 Attorneys for CITY OF LAS VEGAS
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